FAYETTE COUNTY

Parks and Trails Strategic Three Year Plan

THE OHIO STATE UNIVERSITY
EXTENSION

Fayette County Parks and Trails Strategic Three-Year Plan

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Introduction

The Fayette County Parks and Trails Strategic Three-Year Plan was developed as part of the Center for Disease Control's High Obesity Program (HOP) cooperative agreement with Ohio State University Extension. The CDC's HOP is a 5-year cooperative agreement that provides funding to 16 land-grant universities to work with community extension services to address high obesity rates in rural areas where 40% or more of adults are obese (CDC, 2024). Ohio State University Extension received its first HOP funding in 2023, beginning with work in Fayette and Lawrence Counties. Fayette County is a largely rural county located in central Ohio, with a population of almost 29,000 people in 2020.[1]

The High Obesity Program, or "Healthy Opportunities Project" as we call it in Ohio, strives to improve access to healthier foods and increase opportunities for safe physical activity. County Extension offices collaborate closely with local organizations and resources to implement evidence-based strategies that address policy, systems, and environmental changes. One key initiative of HOP is to increase physical activity opportunities through community design.

The HOP team convened a Steering Committee of community partners to guide their work in Fayette County and ensure that local perspectives led the planning recommendations (see members in the Acknowledgments section). They also contracted with Toole Design Group, a planning, engineering, and landscape architecture firm specializing in multimodal transportation planning and design, with an office in Columbus, Ohio. Toole Design has worked with communities throughout Ohio to create livable communities where walking, bicycling, and using transit are safe, convenient, and enjoyable options for everyone. They brought their expertise in working in rural communities, envisioning new spaces for walking and bicycling, and planning demonstration projects to guide this strategic plan.

The Steering Committee chose to focus on Fayette County's parks and trail system as a central strategy for advancing physical activity and community health. While the County is home to many lovely and well-used parks and trails, it currently lacks a clear organizational structure or coordinated system for maintaining, programming, and expanding these assets. This Strategic Three-Year Plan provides a practical framework to guide maintenance, operations, and near-term improvements. It also outlines a series of temporary or "pop-up" events to activate spaces, build momentum, and demonstrate the potential for longer-term investments.

Existing Conditions

Current Parks District Organizational Structure

In Ohio, county park districts are primarily established and governed by Ohio Revised Code (ORC) Chapter 1545. In Fayette County, the county probate judge appoints five members to serve as Park Commissioners for three-year terms. The current Fayette County Parks Board includes Chelsie Baker, Todd Evans, Chris Paisley, Vince

[1] https://data.census.gov/profile/City%252C_VS?g=050XX00US39047&utm

Chrisman, and David Keiger. Currently, there is no Parks Department within the City of Washington Court House or within Fayette County government.

Photo: Washington Park

Inventory of Existing Parks

There are 16 parks in Fayette County and approximately 13 miles of trails. The parks vary in size and amenities. While no single park needs to have everything, it is important for there to be options throughout the park system.

OSU Extension Office staff and park volunteers performed in-person park assessments using the Community Park Audit Tool. Facilities, sports fields, park features, and trail access are summarized for each park in **Table 1**, grouped by park location. A written description of each park is available in Appendix A.

The columns include the following information:

- **Bathrooms, Water Fountains:** Yes or No for each item. If only one answer is listed, then it applies to both bathrooms and water fountains.
- **Sports Fields**: The category lists the type of fields within the park, including splash pads and dog parks.
- **Other Features**: Playgrounds, picnic tables, shelters, ponds, or other notable features are listed. This category includes trails that are internal to the park, meaning a path that is within the park but does not connect beyond the park.
- **External Trail Access**: This identifies if the park can be accessed by a trail. External trail access means the trail extends beyond the park.
- **Comments:** These are comments taken directly from the Park Assessments, conducted by Extension Staff and community volunteers; while often subjective, they reflect the observations of the person assessing the park.

Photo: Eyman Park

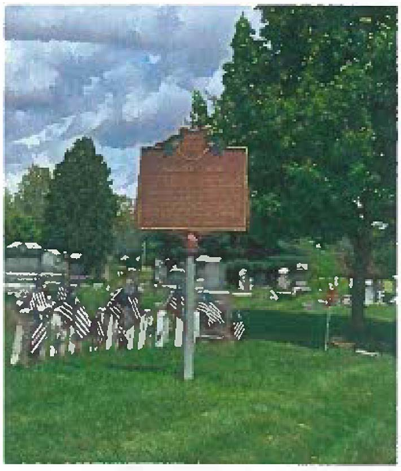


Photo: Soldiers Row

Photo: Washington Little League Fields

Photo: Soldiers Row

Photo: Milledgedville Community Playground

Table 1. Park Features Summary

Location: Washington Court House

Park Name	Bathrooms, Water Fountains	Sports Fields	Other Features	External Trail Access	
1. Eyman Park	No	2 Baseball Fields, 1 Basketball Court, 4 Pickle Ball Courts, Skate Park	Playground, Historic Train Exhibit, Benches, Picnic Tables, and Picnic Shelter, trail around the internal perimeter of Eyman and Washington Park	No	Maps needed. No lights noted.
1. Washington Park	No	Splash Pad, Fitness Equipment, Off-Leash Dog Park	Playground, Pond, Benches, Picnic Tables	No	Maps needed. No lights noted.
2. Christman Park	Yes	Baseball Field, Basketball Court, Off-Leash Dog Park	Playground, Benches, Picnic Tables and Shelter	Yes, trail runs from Sycamore Street, through the park, and on to Washington Cemetery	Graffiti, poor maintenance, litter, and areas that felt dangerous were noted. Nice park for area, needs updates. Maintained for basic use; people enjoying park, path, and trails.
3. Shaw Wetlands	Yes, No		Boardwalk, Wetlands, Play Scape, Gazebo, Benches, Picnic Tables	Yes, trail starts at the Shaw Wetlands and runs to Chillicothe	Great signage throughout the park, surrounded by beautiful farmland; a light in the parking lot might be good.

4. Garner Athletic Field	No	Football stadium with bleachers, 4 Tennis Courts, Pickle Ball	Benches	Yes, Tri County Triangle Trail	-
5. Veteran's Memorial Park	No	-	Mural, Monument, Landscaping, Benches	No	-
6. Farms at YMCA	No	3 Soccer fields	Reservoir used for fishing; Loop path around the reservoir	No	-
7. Staunton Baseball Fields	Yes, No	3 Baseball Fields	Playground, Picnic Benches, Picnic Shelter	No	Highly used fields; room for improvements.
8. Rawlings Street Park	No	-	Playground, Green Space, Benches	No	Not a well-known or advertised park. Great addition to the neighborhood. Signage would be a great addition.
9. Soldiers Row Disc Golf Course	No	Disc Golf Course	Green Space	Yes, western terminus of Tri County Triangle Trail	Better signage for entrance; green space for additions and opportunities.
10. The Greens Golf Course	Yes	Golf Course	Green Space, Benches	No	-
11. Little League Complex	No	2 Baseball Fields	Green Space	No	Just ballfields, no "park" accommodations; room for additions.

Location: Octa

	Bathrooms, Water Fountains	Sports Fields	Other Features	Trail Access	Comments
12. Octa Baseball Fields	Yes	2 Baseball Fields	2 Playgrounds, Green Space	Yes, western terminus of bike trail	Unless you know it's there, you would not find it. So much potential!

Location: Jeffersonville

	Bathrooms, Water Fountains	Sports Fields	Other Features	Trail Access	Comments
13. Jeffersonville Park	Porta-johns, No	1 T-ball Field, 3 Baseball Fields, Volleyball Court	Playground, Benches, Picnic Tables	No	-

Location: New Holland

	Bathrooms, Water Fountains	Sports Fields	Other Features	Trail Access	Comments
14. New Holland Park	Yes, No	Playground, 2 Baseball Fields	Pond, Benches, Picnic Tables	No	Park is utilized but you have to know it's there: signage needed.

Location: Bloomingburg

	Bathrooms, Water Fountains	Sports Fields	Other Features	Trail Access	Comments
15. Bloomingburg Community Park	No	1 Baseball Field	Playground, Benches, Picnic Tables	No	Sign to access park located off of Main Street, very well signed, new equipment, great place for opportunities, so much potential. Improvements of park would help neighborhood. Recently received Ohio Works (Clean Ohio) [Nature Works from ODNR] grant for new additions.

Location: Mt. Sterling

	Bathrooms, Water Fountains	Sports Fields	Other Features	Trail Access	Comments
16. Madison Mills Baseball Fields	No	1 Baseball Field	Playground, Green Space	No	Small hidden park mainly used for baseball but has playground on the old school lot. Signage and beautification would help.

Trails in Fayette County

In addition to the many parks, there are several trails within Fayette County. Trails represent opportunities for physical activity, recreation, social connection, and active transportation. Some existing trails connect to parks while other trails stand alone. Expanding the trail system will help the trails connect to more residents and expand opportunities for activity. Table 2 lists the current trails within Fayette County and their respective distance.

Photo: YMCA Reservoir

Figure 1 displays the trail locations within Fayette County.

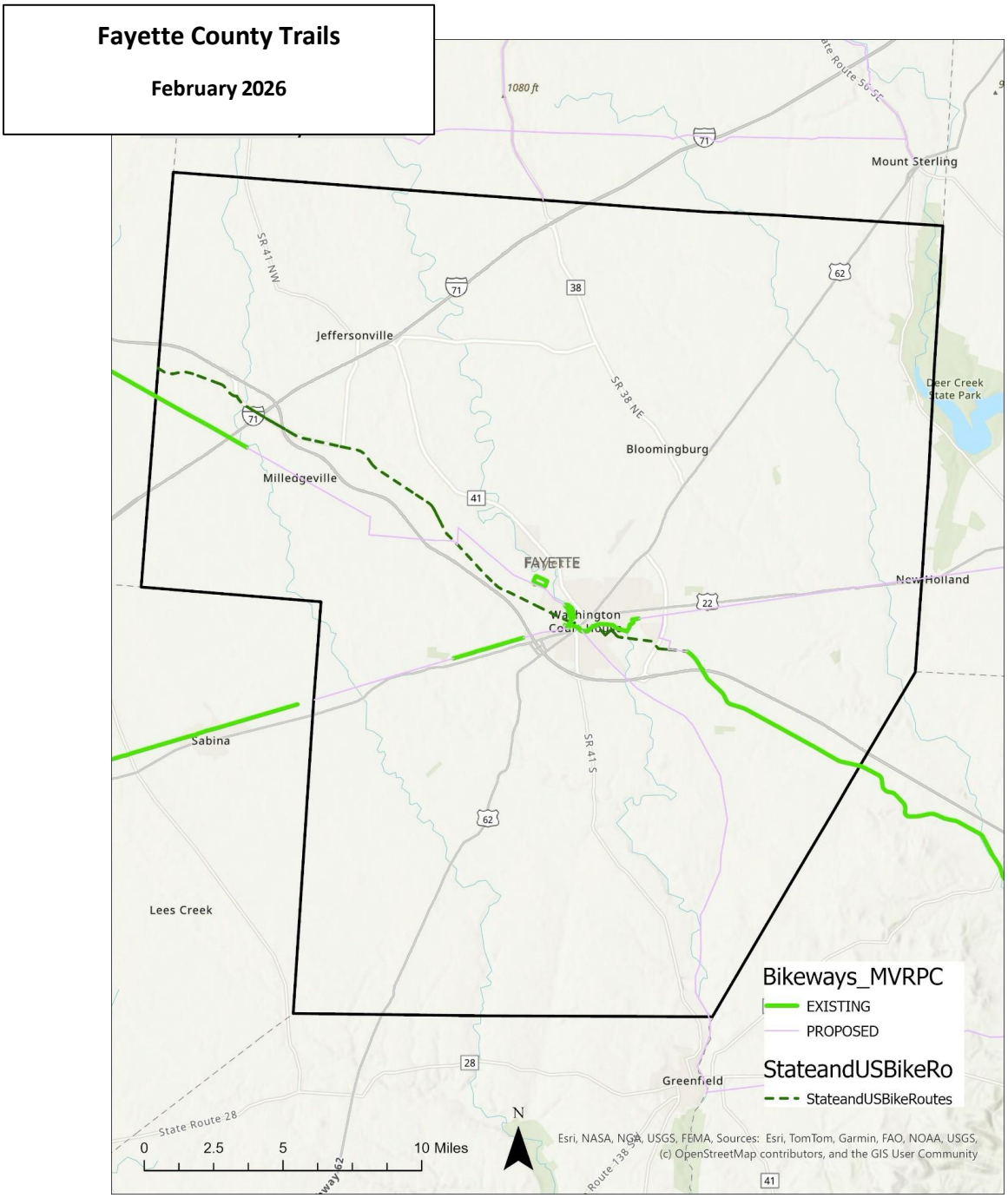
Table 2. Trails in Fayette County

Trail	Miles	Western Terminus	Eastern Terminus	Notes
Friendship Trail	2	Bush Rd	Jamison Rd	This trail is a great candidate for trail expansion. This trail is on an old rail line, and other portions of the former rail line are publicly owned. Along the same rail line in Clinton County, to the west, there is another small section of developed trail.
Tri County Triangle Trail	0.9	Temple St	Sycamore St	This trail could connect to the old rail line mentioned above. A pedestrian- and bicyclist-only bridge over Sycamore would create a continuous connection to the next trail segment.

Washington Court House Connector	1.5	Sycamore St	Old Chillicothe Rd	This trail is unlabeled on google maps, so I made up the name. It runs through the city of Washington Court House. And through Christman park. There is a feasibility study to connect the western terminus to the Paint Creek Trail and the Shaw Wetlands.
Paint Creek Recreational Trail	5.8	Shaw Wetlands	County Line	This trail continues to Chillicothe in Ross County.
Octa to County Line	2.9	County Line	Village of Octa, Water St	This trail continues beyond Fayette County to the west, to the Ohio to Erie Trail, and the outskirts of Dayton.
Total	13.1			

Photo: Soldiers Row

Figure 1. Fayette County Trails Map



Three-Year Strategic Plan

How Was the Plan Developed?

The first step in creating a three-year strategic plan for the parks system was a workshop with the Steering Committee held on April 2, 2025. During the workshop participants brainstormed a vision statement by imagining the best version of the parks system. Participants also completed a SOAR activity by identifying Strengths, Opportunities, Aspirations, and Results for the parks system. Following the first workshop, the project team drafted a vision statement, which was presented at summer public engagement activities and finalized after receiving feedback.

Over the summer, OSU Extension office staff and volunteers conducted Parks Assessments by visiting parks in person, completing park assessment forms, and noting observations on amenities and park use. They also conducted public outreach to understand how members of the community use the parks. Staff attended four events and engaged 375 people. Events included:

- YMCA Healthy Kids Day
- Public Health Picnic in the Park
- Public Health Pool Party
- Farmers Market

A second workshop was held with Steering Committee on September 18, 2025. The vision statement was organized into four themes, and the themes were prioritized using ranked-choice voting. Outcomes, actions, and champions were determined for each theme, following a public health framework. Options for pop-ups and temporary installations for each action were also discussed. The final plan incorporates information from both workshops, the parks assessment, and the community engagement.

Vision Statement

The Fayette County Parks system will be welcoming, inclusive, and rooted in community life. Parks will be accessible to all, especially to those who are walking and bicycling, and will provide engaging activities for people of all ages and abilities. Trails will connect the parks system, and well-loved gathering spaces will bring people back often. A sustainable framework with reliable funding will support a beautiful, resilient system that grows with the needs of the community.

Four Themes

While all aspects of the vision statement were important to the Steering Committee, the vision statement was split into four categories based on themes and then prioritized. The prioritization of themes allows stakeholders to act in alignment with the vision, according to the available time, money, and energy. While all of the themes are important, it is necessary to start somewhere. The priority order was determined by ranked-choice voting and is listed below.

1. Fiscally Sustainable
2. Connected by Trails
3. Welcoming and Inclusive
4. Engaging Activities

Fiscally Sustainable received the largest number of votes by far, with ten of the thirteen members present selecting it as their first choice. There was a gap between the votes for Fiscally Sustainable and the remaining three categories, which were clustered close together. For this reason, the project team recommends pursuing Fiscally Sustainable actions first, above the other three categories.

The following tables identify the vision for each theme. The identified actions are intended to help achieve the vision. The actions support the vision by directly leading to outcomes that support the vision. Following the Theme Charts, Table 7 lists possible champions who were identified as potential leaders for some or all of the actions within the theme. It is important to recruit leaders across the community because organizing and expanding the park systems requires the work of many people—it takes a village.

Table 3 Fiscally Sustainable Theme: Actions and Outcomes

Fiscally Sustainable

Vision: A sustainable framework with reliable funding will support a beautiful, resilient system that grows with the needs of the community.

Actions		Timeframe	Outcomes
a)	Draft an operational budget and capital plan to determine how money is currently spent and where it is needed.	Short-term	• Parks have a reliable funding stream. • Parks have sufficient funding for regular maintenance and new projects. • The parks system has an organizational structure and staffing. Photo: Christman Park
b)	Create a Parks staff position to lead parks operations, maintenance, and planning.	Short-term	
c)	Identify and adopt a consistent, recurring funding source, such as a Levy as a percent of sales tax.	Short-term	
d)	Solicit city, county, and township funding contributions.	Short-term	
e)	Require new developments to build shared use paths along new lots or where indicated in a regional plan.	Medium-term	
f)	Establish a non-profit Friends of the Park organization to lead and support fundraising and volunteer activities.	Long-term	
g)	Apply for grants.	Long-term	
h)	Create a web page donation portal that accepts more than monetary donations and provides tax-write offs or other donation benefits.	Long-term	

Pop Up Ideas	Data Collection Options
Host an event to demonstrate to elected officials the need to fund and staff the park system. The event would demonstrate widespread support for the park system, and the need for consistent funding as well as designated staff to oversee and lead park operations. To demonstrate support, at the event attendees could draw or write postcards to share what they enjoy about the park system.	• Number of postcards with park support. • Number of event attendees. • Number of elected officials who attend.

Table 4 Connected by Trails Theme: Actions and Outcomes

<table>
<tr><td colspan="4">Connected by Trails</td></tr>
<tr><td colspan="4">Vision: Trails will connect the parks system.</td></tr>
<tr><td colspan="2">Actions</td><td>Timeframe</td><td rowspan="8">Outcomes
Parks, people, and destinations are connected by trails.
Existing gaps between trails are filled.
Photo: Compton Roszman Field</td></tr>
<tr><td>a)</td><td>Fill in the gaps between existing trails.</td><td>Short-term and long-term</td></tr>
<tr><td>b)</td><td>Provide maps and wayfinding to help residents navigate the trail and park system.</td><td>Short-term</td></tr>
<tr><td>c)</td><td>Write an active transportation plan.</td><td>Medium-term</td></tr>
<tr><td>d)</td><td>Write a policy for federal ADA compliance as new trails are built.</td><td>Medium-term</td></tr>
<tr><td>e)</td><td>Establish a non-profit foundation to build relationships with landowners for donations and easements.</td><td>Long-term</td></tr>
<tr><td>f)</td><td>Build frequent access to trails (every half mile).</td><td>Long-term</td></tr>
<tr><td colspan="3">Potential Trail Connections</td></tr>
<tr><td>1)</td><td colspan="2">Complete gap in Clinton-Fayette Friendship Trail.</td></tr>
<tr><td>2)</td><td colspan="2">Connect Friendship Trail to Tri County Triangle Trail.</td></tr>
<tr><td>3)</td><td colspan="2">Connect Tri County Triangle Trail to the trail that runs through Christman Park. Suggestion to include a pedestrian/bicyclist only bridge to cross Paint Creek on Sycamore.</td></tr>
<tr><td>4)</td><td colspan="2">Connect Washington Cemetery to Shaw Wetlands. This is currently funded, planning and survey map available online.</td></tr>
<tr><td colspan="2">Pop Up Ideas</td><td colspan="2">Data Collection Options</td></tr>
<tr><td>a)</td><td>Create and install temporary trail access signs, to let people know about existing trail access. The purpose is to evaluate if more signage will increase awareness and use of the existing trails.</td><td colspan="2">Conduct before and after trail use counts.
Ask users to complete a short survey about trail access.</td></tr>
<tr><td>b)</td><td>Install a temporary street crossing, either along a trail or to access an existing trail. The purpose is to evaluate if trail use or trail awareness increases with the street crossing change.</td><td colspan="2">Conduct before and after trail use counts.
Measure the reduced crossing distance for pedestrians.
Conduct before and after observations of driver yielding behavior at the street crossing.</td></tr>
</table>

Table 5 Welcoming and Inclusive Theme: Actions and Outcomes

Welcoming and Inclusive			
Vision: The Fayette County Parks system will be welcoming, inclusive, and rooted in community life. Parks will be accessible to all, especially to those who are walking or bicycling, and to all ages and abilities. Welcoming and Inclusive focuses on the physical aspects of parks and their impact on creating a welcoming and inclusive park system.			
Actions		**Timeframe**	**Outcomes**
a)	Name all the parks.	Short-term	• Parks are easy to find. • It is easy to navigate within a park. • Parks are accessible. • Parks have tended, well-maintained open space. • People use the parks and stay a long time. • People feel like they belong. • People feel safe. Photo: Soldiers Row
b)	Create maps, both of the whole system and of individual parks.	Short-term	
c)	Ensure amenities and park features are accessible and ADA compliant, as a minimum.	Short-term	
d)	Have large, clear legible signs at the entrance of each park, with consistent branding.	Short-term	
e)	Create internal wayfinding within parks. Include mileage markers on internal park paths; include wayfinding to direct people to bathrooms, water, ballfields, or other features.	Medium-term	
f)	Build bulletin boards to display maps and where residents can post community events, etc.	Long-term	
g)	Build and maintain amenities, where needed. E.g. Lighting, restrooms, water fountains, benches, trash cans, emergency call stations.	Long-term	
h)	Showcase importance of agriculture in Fayette County. For example, ask the Historical Society to put a tractor in the park or pursue interactive art that celebrates local agriculture.	Long-term	
i)	Recruit maintenance volunteers for park clean ups.	Long-term	
j)	Build a variety of spaces that can accommodate various group sizes. E.g. Benches for individuals, reservable shelters for groups, amphitheaters for larger gatherings	Long-term	
Pop Up Ideas		**Data Collection Options**	
a)	Temporary park signs or temporary roadway entrance murals	• Observe several locations to see how users navigate the space. Observe if people stop and sit or linger. • Conduct surveys to ask how people feel about the changes to the parks.	
b)	Temporary wayfinding within parks.		
c)	Provide temporary seating options for a one-day event; use chairs that people can move to locations they want to use within the parks.		

Table 6 Engaging Activities Theme: Actions and Outcomes

<table>
<tr><th colspan="3">Engaging Activities</th></tr>
<tr><td colspan="3">Vision: Parks will provide engaging activities. Well-loved gathering spaces will bring people back often.
Engaging Activities focus on the programing and aspects of parks beyond the physical features.</td></tr>
<tr><th colspan="2">Actions</th><th>Timeframe</th><th>Outcomes</th></tr>
<tr><td>a)</td><td>Develop and nurture community partnerships.</td><td>Short-term</td><td rowspan="11">• Programs are well-attended by a range of people: varying ages and family status.
• Programs are hosted by a range of community groups, not just by the parks staff.
• People feel like they belong.

Photo: Washington Park</td></tr>
<tr><td>b)</td><td>When designing programs, create a range of programs for different ages and for a variety of interests: nature, arts, dogs, physical fitness, geocaching, bird watching, walking clubs, etc.</td><td>Short-term</td></tr>
<tr><td>c)</td><td>Invite external community partners to host programs; make it easy for them to host (consider waiving fees if they take on lead roles). Consider creating a fee for partners to use the parks; this could be separate fees for non-profits (501c3) versus for-profit entities.</td><td>Short-term</td></tr>
<tr><td>d)</td><td>Partner with the School District for children’s programming.</td><td>Short-term</td></tr>
<tr><td>e)</td><td>Publish a calendar of events with regular and seasonal activities.</td><td>Short-term</td></tr>
<tr><td>f)</td><td>Track program attendance. Quantify data for grants. Create a form for community organizations to report on their program attendance.</td><td>Short-term</td></tr>
<tr><td>g)</td><td>Advertise events calendar in print and online, such as newspaper, brochure with quarterly/annual activity list, website, Eventbrite, QR codes, Social Media events, etc.</td><td>Medium-term</td></tr>
<tr><td>h)</td><td>Have a low-barrier reservation process. Consider a reservation fee, a suggested donation, or no fee to reduce barriers. Provide park hours that accommodate early morning, evening, and weekend use.</td><td>Long-term</td></tr>
<tr><td>i)</td><td>Provide programming that does not require registration.</td><td>Long-term</td></tr>
<tr><td>j)</td><td>Host 5k runs/walks.</td><td>Long-term</td></tr>
<tr><th colspan="2">Pop Up Ideas</th><th colspan="2">Data Collection Options</th></tr>
<tr><td>a)</td><td>Test a reservation system for community members, free of charge, for several months. Track which parks are in demand, popular days, times, etc.</td><td colspan="2">Collect a follow-up survey about ease of use and suggestions for the reservation system.</td></tr>
<tr><td>b)</td><td>Host small programming to see which types of programs appeal to residents.</td><td colspan="2">• Track attendance at programs.
• Create and send a standard follow-up survey about programming to gather feedback.</td></tr>
</table>

Table 7. Possible Local Champions for Theme-based Actions

Possible Local Champions			
Fiscally Sustainable	**Connected by Trails**	**Welcoming and Inclusive**	**Engaging Activities**
• Fayette County Travel and Tourism • Fayette County GIS • YMCA • Parks Board • All Local Government (township, city, county) • County Commissioners • City of Washington Court House, Community Development • Friends of the Park, YMCA • OSU Extension	• All local governments: townships, City of Washington Court House, and Fayette County • Regional Planning Commission	• A representative of the city, county (landowners) • FFA • Boy Scouts • Rails to Trails Organization • City and County Economic Development • Friends of the Park (to be formed) • Schools, Art Programs	• YMCA • School District • Fayette County Health Department • Fayette County Travel and Tourism • City and County Economic Development

Next Steps:

By September 29, 2028, the Parks Board will have achieved short-term actions within the Fiscally Sustainable theme, and short-term actions identified in the other theme areas. The Parks Board should focus on actions within the Fiscally Sustainable theme for the near term. Creating a fiscally sustainable parks system was prioritized by the Steering Committee, and identifying a way to manage parks in the long-term was discussed as a high priority. Expanding the trail system is the second highest priority. Actions to support the other themes may be taken, especially using Pop-Up events as a way to test ideas and collect data.

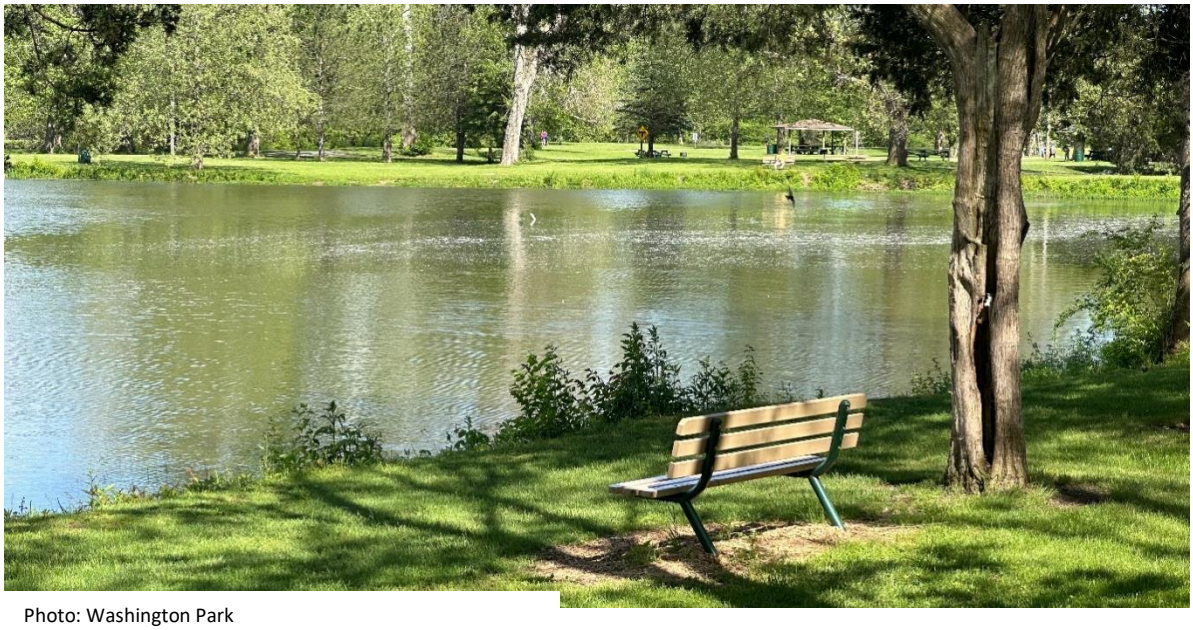


Photo: Washington Park

THEME	NEXT STEPS
FISCALLY SUSTAINABLE	*Start with this theme. It is ranked the highest, and the parks system needs an organizational framework.* Work with the Parks Board to identify and select champions for the actions listed in this Plan. Identify the owner of each park within Fayette County, which may include a township, town, City, or County government or other entities. Identify the party responsible for maintenance of each park. Develop a current operating budget, including staff time and noting volunteer hours, and identify the source for the existing funding or labor used to maintain and operate the parks. Identify where staffing and funding are needed to continue to maintain existing parks and possibly expand--including through trail expansion, park operations, programming, or park equipment. Draft a proposal that identifies which branch of government will manage the park system, how other branches will support with funding or staffing, include proposals for staffing, and propose a reliable funding source, such as a Levy.

POP UP IDEA	Choose a Pop Up idea within this theme to test.
CONNECTED BY TRAILS	*Focus on filling gaps to connect existing trails.*
	Work with the Parks Board to identify and select champions for trail projects.
	Apply for grants to fill gaps in the existing trail network. Potential trail connections include: a) Complete the gap in the Clinton-Fayette Friendship Trail b) Connect Friendship Trail to Tri-County Trail c) Connect Tri-County Triangle Trail to the trail that runs through Christman Park d) Add a pedestrian- and bicycle-only bridge over Paint Creek on Sycamore Street e) Connect Washington Cemetery to Shaw Wetlands
POP UP IDEA	Choose a Pop Up idea within this theme to test.
WELCOMING AND INCLUSIVE	*Ensure the physical aspects of parks are welcoming and inclusive to all.*
	Name all of the parks.
	Create maps for each park that identify the park features, paths, trail connections, and more.
POP UP IDEA	Choose a Pop Up idea within this theme to test.
ENGAGING ACTIVITIES	*Ensure that parks activities and programing engage a wide range of Fayette County residents.*
	Focus on temporary and Pop Up programing before committing to permanent or long-term programming
	Invite external community partners to host programs in the Parks.
POP UP IDEA	Choose a Pop Up idea within this theme to test.

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